



Committee of the 15 Non-Disproportionately Impacted Counties

November 9, 2015

Prepared by: Monroe County

Intro / Purpose

- ▶ Reason for calling meeting of the 15 ND counties is to discuss as a sub-committee the distribution of Pot 3 funds (\$286M).
- ▶ For Pot 3 there is no prescribed formula or requirements for how to distribute the funds.
- ▶ As Gulf Coast Counties:
 - We each retain significant responsibilities for the health of the Gulf waters in our respective jurisdictions,
 - We each face water quality mandates, and
 - We each have meaningful contributions to make to preserving the environmental and economic health of the Gulf waters.
- ▶ The 15 Counties consist of $\frac{3}{4}$ of the State's Gulf coast shoreline miles. What happens in ALL of Florida's Gulf Coast Counties has an impact on a healthy Gulf.
- ▶ To prepare for the Nov 18th GC meeting, a discussion among the 15 counties, with greater context and clarity on the Pot split, will help expedite that discussion at the Nov 18th meeting

August 26th Workshop Recap

- ▶ **Poorly organized** and poorly facilitated
- ▶ **Confusion** about what consensus was reached (50–50 pot split between 8 & 15 with or without county allocations?)
- ▶ **Multiple interpretations** of the straw vote that took place
- ▶ **No recording** of the meeting to fact check
- ▶ Per the Exec Committee, **the discussion on the split will start fresh.**

Reminder of Requirements for Pot 3 Distribution:

- ▶ Statute and Rule regarding distribution of Pot 3 funds (most flexibility of any Pot):
 - Silent on the apportionment of funds for the SEP.
 - No prohibition of a geographic or county-by-county distribution of the funds in this pot.
 - Small part of the overall funding available for restoration but considering this is **the only Pot with flexibility in its distribution**, it should be used to the greatest extent possible to **balance the scales so that all gulf counties can contribute to the overall recovery of the Gulf.**

Workshop Background: Subject of the distribution of Pot 3 funds first raised by ESA

- ▶ ESA first raised distribution issue during the summer with its poll, with questions about how we envisioned distributing the funds.
- ▶ They explicitly asked about a 75%–25% pot split and county–by–county distribution, etc.
 - Question 23: “If a geographic consideration was applied on which geographic basis would you pick?” And these options were given:
 - D v ND
 - By county ** **A plurality, 34.48%, voted for “by county.”**
 - By watershed
 - By region
 - By project merit
- ▶ Based on these questions, a county–by–county allocation scenario was contemplated as a legitimate option.

Workshop Background Continued: ESA's Poll

- ▶ Lack of balance and impartiality in geographic answer choices, for example:
 - Question 24: “How strongly do you agree that the Florida State Expenditure Plan should **follow the Pot 1 Distribution approach?**”
 - Question 25: “What do you think would be the fairest approach if a geo criterion was applied and we were asked to pick one of the following scenarios: **75/25**, Evenly split, No geographic considerations, evenly among 18 watersheds, and other.”
- ▶ No context for determining equity.
 - No 25/75 distribution approach in favor of the 15 as a choice
 - No ability to suggest other options
 - No background on how much was already being distributed in other pots by county

Workshop Background Continued: ESA's Workshop Agenda on POT 3 Distribution

- ▶ ESA tabulated our poll responses and grouped them into specific proposals to help guide the workshop discussion on the distribution, which they listed in the workshop agenda item (Item #5 Geog Dist FGC Workshop, Aug 26, 2015)
- ▶ These were the specific ESA proposals listed on the Workshop agenda:
 - No geography
 - **Use the Pot 1 Approach – use same formula as Pot 1** (75–25 in favor of D8 counties.)
 - **Even Steven – Allocate all the money evenly geographically-- 4.43% (1/23)** would fund some project in each county. Counties could pool their funding for larger, regional projects if they wish.
 - Hybrid of Geography and Project Benefit.
- ▶ A county by county allocation **was contemplated as a legitimate and desirable option** (gives us each budgetary certainty and helps us plan the scale of the project(s) for inclusion in the SEP).

Workshop Agenda Proposals for POT 3

Distribution: Monroe County's Response

- Based on ESA's suggested scenarios **Monroe County added new information, scenarios and provided a supporting memorandum** ("Monroe County's Memo")
 - We outlined ESA's Pot 1 Approach and the Even Steven approach (with some additional suggestions to address imbalance of those proposed) **breaking all approaches down by county (this chart is on page 17)**
- Monroe County's specific recommendation took **ESA's scenario - Pot 1 Approach - and reversed it, for a 25-75 split in favor of the 15 counties, and then applied specific county allocations**.
 - For the specific county allocations, we used the Pot 1 formulas because there is a sense of fairness to them and level of comfort with them.
 - We recommended a 75% split in favor of the 15 because we looked at all the funds coming to the State of Florida and the the overall distributions from all those sources. Of the \$3.6B spill related funds coming to the State of Florida:
 - 79% to the 8D
 - 3.6% to the 15ND
- A county by county allocation offers budgetary certainty and ensures an equitable distribution of projects throughout the Gulf.
- A county by county allocation does not mean each county may determine independently how to spend its allocation. Rather, each county would be required to direct its allocation to projects that are consistent with Consortium/SEP criteria and requirements, and/or its watershed needs, and/or meet Consortium approval.
- A county by county allocation **DOES NOT PRECLUDE REGIONAL OR WATERSHED-BASED PROJECTS OR A STATE-WIDE PLAN ORGANIZED BY REGION OR WATERSHED FRAMEWORK.**

Imbalance: Summary of Statistics

Comparative Statistics

15 ND Counties:

- 5x higher sales tax revenue generated for State
- 6x higher GDP
- 4x more shoreline miles on the Gulf
- 5x more people

	STATE SALES TAX RETURN	GROSS SALES/GDP	SHORELINE MILES	POPULATION
	July 14-June 15	Sept 14-Aug 15		
County				
Bay	\$ 224,159,283	\$ 6,747,505,249	395.36	173,310
Escambia	\$ 299,369,059	\$ 9,693,193,380	166.06	306,944
Franklin	\$ 10,379,246	\$ 293,461,482	284.89	11,840
Gulf	\$ 8,467,749	\$ 293,461,482	92.91	16,346
Okaloosa	\$ 228,486,118	\$ 8,606,414,184	110.87	191,898
Santa Rosa	\$ 80,379,137	\$ 2,932,052,332	159.99	162,925
Wakulla	\$ 10,565,797	\$ 327,386,618	175.23	31,283
Walton	\$ 113,646,423	\$ 2,809,616,778	96.43	60,687
Total	\$ 975,452,812	\$ 31,562,270,037	1481.74	955,233
County				
Charlotte	\$ 146,958,628	\$ 4,210,810,121	285.09	167,141
Citrus	\$ 88,822,458	\$ 2,678,522,274	583.97	141,501
Collier	\$ 482,140,384	\$ 14,609,850,936	543.39	343,802
Dixie	\$ 4,234,217	\$ 240,398,481	129.6	16,468
Hernando	\$ 98,203,183	\$ 3,410,914,901	120.8	176,819
Hillsborough	\$ 1,415,496,911	\$ 72,150,817,839	263.12	1,325,563
Jefferson	\$ 14,384,705	\$ 159,316,270	19.73	14,519
Lee	\$ 773,990,485	\$ 22,890,980,916	698.04	665,845
Levy	\$ 19,593,689	\$ 741,777,428	298.22	40,448
Manatee	\$ 314,548,455	\$ 12,340,126,965	175.65	349,334
Monroe	\$ 199,765,993	\$ 4,623,235,641	1717.94	74,206
Pasco	\$ 316,101,546	\$ 10,907,924,120	75.2	487,588
Pinellas	\$ 910,445,057	\$ 39,242,952,516	500.33	944,971
Sarasota	\$ 447,608,425	\$ 14,037,628,144	160.03	392,090
Taylor	\$ 14,211,891	\$ 899,428,660	102.37	22,824
Total	\$ 5,246,506,027	\$ 201,079,236,711	5673.48	5,163,119
	5X -ND	6X-ND	4X-ND	5X-ND

Source for State Sales Tax and Gross Sales Data: Florida Department of Revenue

Comparative Pots of Funding

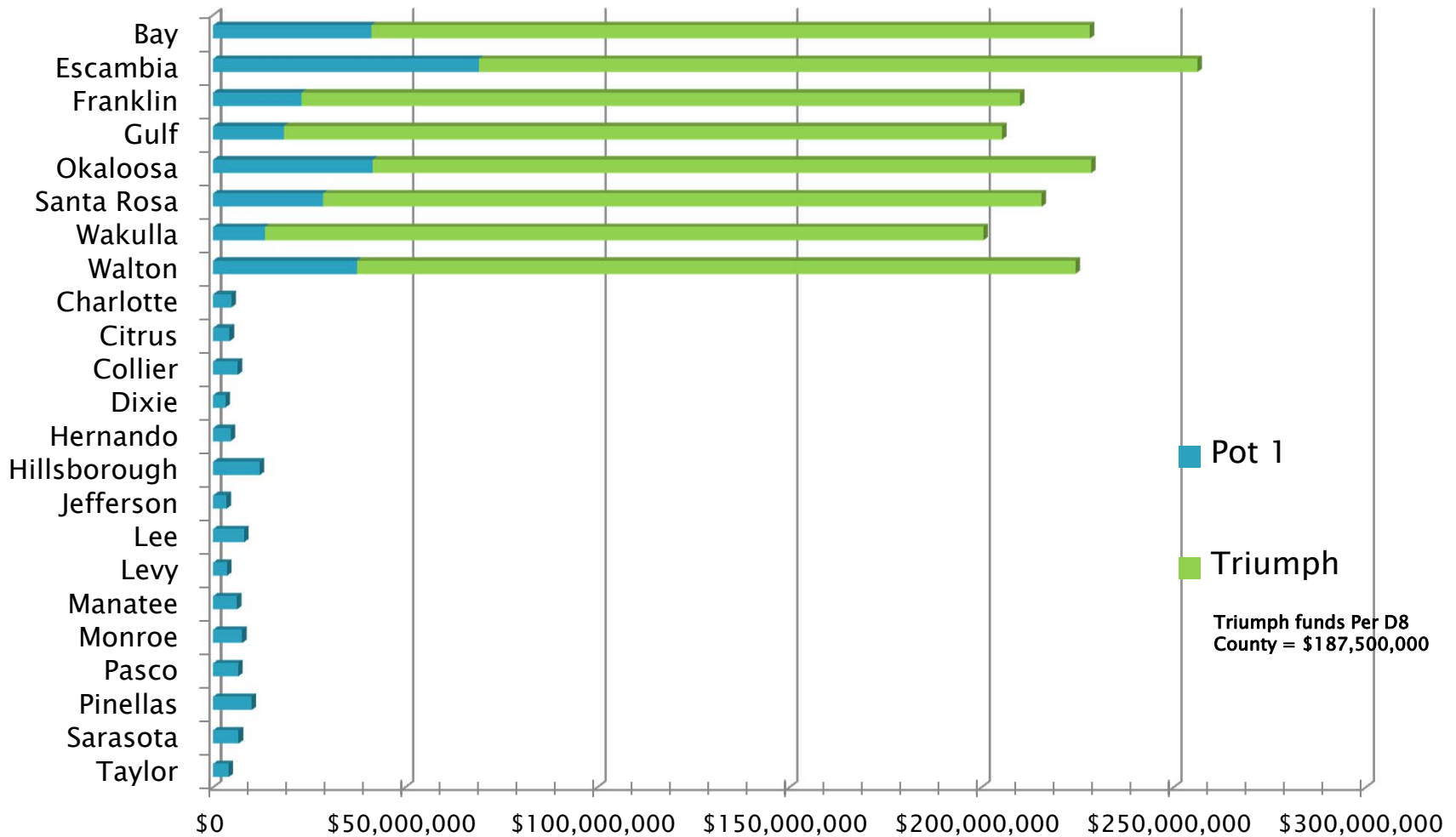
8 D Counties:

- 161 x more in Pot 1 + Triumph funds
- 3x more in Pot 1 Funds
- 92% of NRDA funds
- 85% of Pot 2 Funds

	Pot 1	Triumph	Pot 1 + Triumph
County			
Bay	\$ 41,226,967	\$ 187,000,000	\$ 228,226,967
Escambia	\$ 69,163,895	\$ 187,000,000	\$ 256,163,895
Franklin	\$ 23,044,621	\$ 187,000,000	\$ 210,044,621
Gulf	\$ 18,408,942	\$ 187,000,000	\$ 205,408,942
Okaloosa	\$ 41,568,227	\$ 187,000,000	\$ 228,568,227
Santa Rosa	\$ 28,657,670	\$ 187,000,000	\$ 215,657,670
Wakulla	\$ 13,494,795	\$ 187,000,000	\$ 200,494,795
Walton	\$ 37,434,883	\$ 187,000,000	\$ 224,434,883
Total	\$ 273,000,000	\$ 1,496,000,000	\$ 1,769,000,000
County			
Charlotte	\$ 4,697,420	\$ -	\$ 4,697,420
Citrus	\$ 4,269,720	\$ -	\$ 4,269,720
Collier	\$ 6,387,290	\$ -	\$ 6,387,290
Dixie	\$ 3,170,440	\$ -	\$ 3,170,440
Hernando	\$ 4,533,620	\$ -	\$ 4,533,620
Hillsborough	\$ 12,138,490	\$ -	\$ 12,138,490
Jefferson	\$ 3,488,940	\$ -	\$ 3,488,940
Lee	\$ 7,986,160	\$ -	\$ 7,986,160
Levy	\$ 3,543,540	\$ -	\$ 3,543,540
Manatee	\$ 6,196,190	\$ -	\$ 6,196,190
Monroe	\$ 7,550,270	\$ -	\$ 7,550,270
Pasco	\$ 6,441,890	\$ -	\$ 6,441,890
Pinellas	\$ 10,011,820	\$ -	\$ 10,011,820
Sarasota	\$ 6,595,680	\$ -	\$ 6,595,680
Taylor	\$ 3,988,530	\$ -	\$ 3,988,530
Total	\$ 91,000,000	\$ -	\$ 91,000,000
	3X -D		161X -D

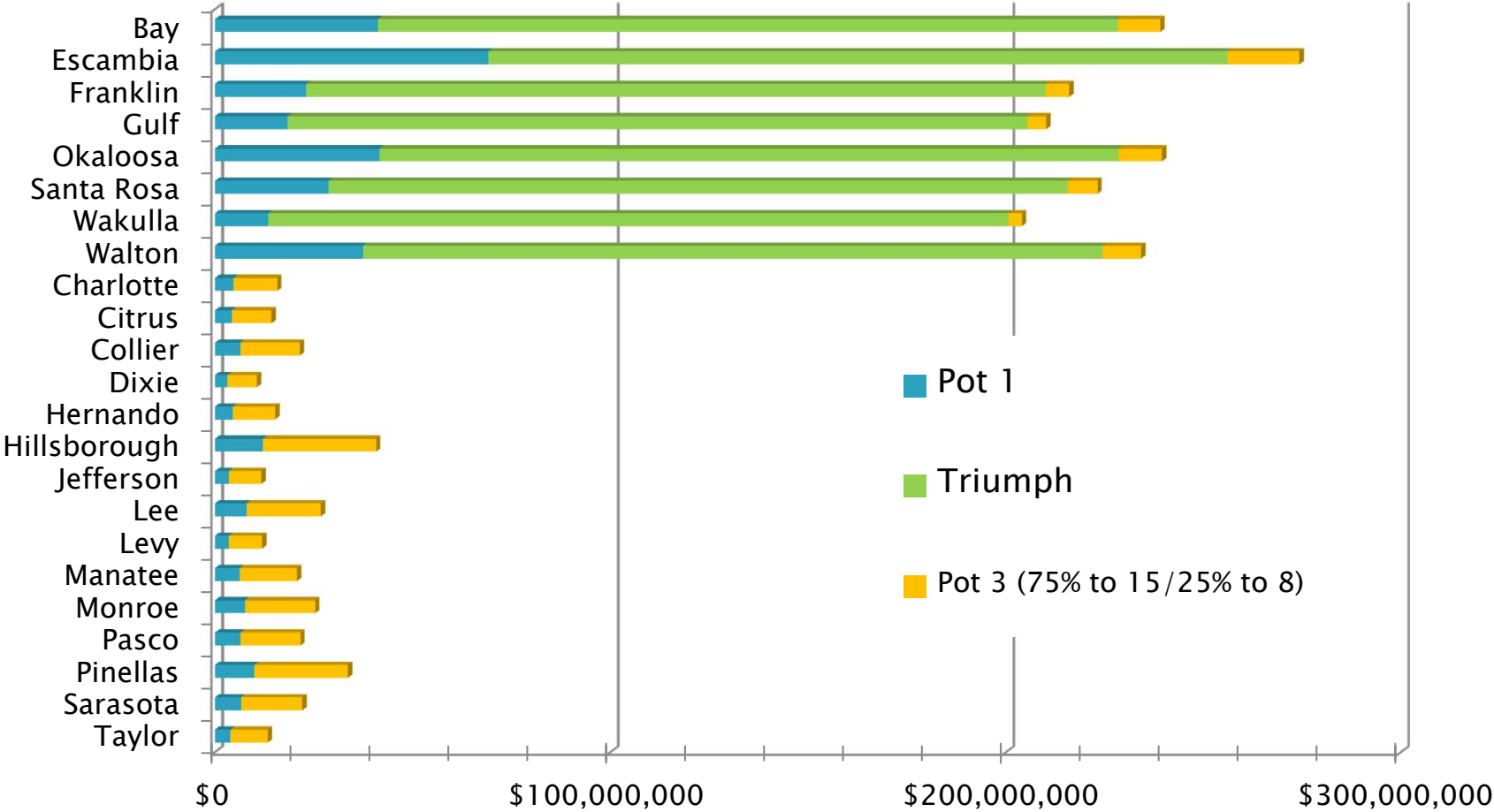
Chart is limited to Pot 1 and Triumph for illustration purposes. Other pots like Pot 2, NFWF and NRDA, are similarly imbalanced. 9

Funding Pots: Pot 1 and Triumph



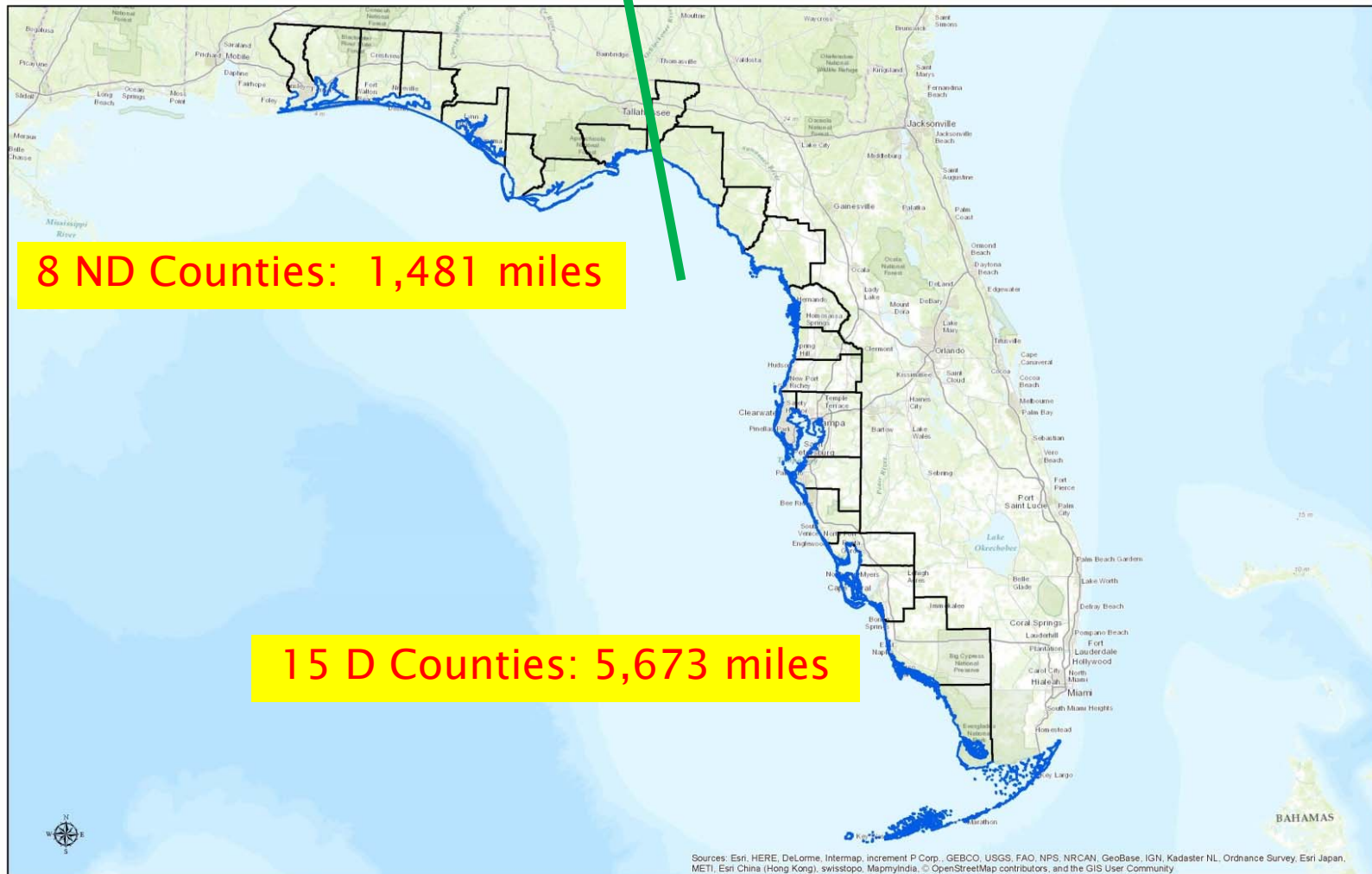
Funding Pots: With Pot 3

Here's what it looks like for each county if Pot 3 was split 75%–25% in favor of the 15ND (with formula allocations applied for each county). The 75–25 split barely moves the needle in terms of overall funding.



Note that the difference between reversing the 72/25 split is \$143,000,000 overall


Gulf Shoreline



Source: Monroe County GIS Department


ESA's Report: Primary Considerations and Support for County by County Allocations

Primary Considerations:

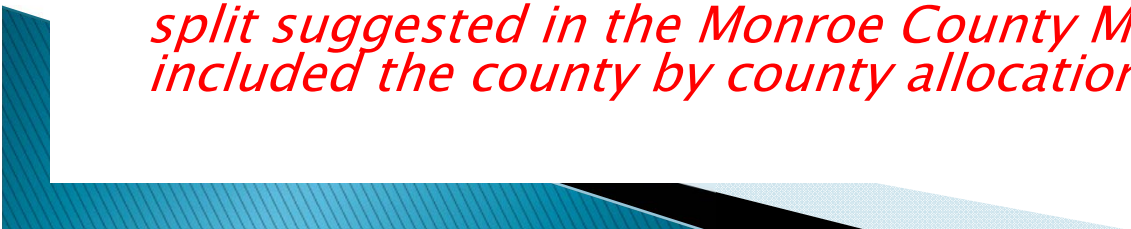
- ▶ Page 2: A primary goal of the Workshop was to “Discuss and debate preferences and various alternatives for a predetermined geographic allocation of Florida State Expenditure Plan funding.”
 - ▶ Page 11: “There is strong support for a predetermined geographic distribution of project funding, with a County-based approach being preferred to a regional or watershed-based approach.”
 - ▶ Page 17: “It is also clear that a county-based funding allocation is preferable to a majority of Directors than is a watershed-based or a regionally-based allocation approach.”
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ESA's Report


Corrections & Clarifications:

- ▶ Page 5: “In addition hard copies of this memorandum were provided at the workshop.” *Correction: Hard copies were only made available after a request from Commissioner Constance.*
 - ▶ Page 14: “The discussion began with a review of the August 24, 2015 Monroe County memorandum (Appendix C) that proposed a county-specific allocation methodology. This approach was debated with respect to the overall funding that the D-8 counties may receive from the various funding sources compared to the funding that the ND-15 counties may receive.” *Clarification: It was clear the Monroe County Memorandum was a driving factor in the geographic discussion and numerous references were made to it throughout the discussion.*
 - ▶ Page 15: “There was interest in voting on a 50/50 split between the D-8 and D-15 counties...” *Clarification: There was only one 50/50 split suggested in the Monroe County Memorandum and that included the county by county allocations.*
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ESA's Report

- ▶ Page 15: “Chairman Robinson concluded that there was a consensus of support for a predetermined 50/50 geographic distribution of project funding for the Florida State Expenditure Plan. No additional motions or clarifications were made regarding any county-specific funding splits beyond the 50/50 allocation.” *Clarification: There was only one 50/50 split suggested in the Monroe County Memorandum and that included the county by county allocations.*
 - ▶ Page 15: “Mr. Robison requested clarification on the status of the 75–25 split initially proposed by Monroe County, and the response was that that specific proposal had been withdrawn.” *Clarification: Commissioner Neugent withdrew the original 75–25% proposal in the Monroe County Memorandum (which included county by county allocations) in furtherance of the discussion of the 50/50 proposal from that same Memorandum which included the formula allocations.*
 - ▶ Page 17: “It should be noted that the latter vote did not specifically address county-specific allocations after the 50/50 split between the D–8 and ND–15 counties.” *Clarification: There was only one 50/50 split suggested in the Monroe County Memorandum and that included the county by county allocations.*
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ESA's Report

- ▶ Page 17: “There was a consensus of support for the proposed 50/50 approach which allocates half of the Pot 3 funds to the D-8 counties, and half to the ND-15 counties.” *Clarification: There was only one 50/50 split suggested in the Monroe County Memorandum and that included the county by county allocations.*
 - ▶ Page 17: “...the August 24, 2015 memorandum provided by Monroe County included a table showing approximate funding splits by county using the Pot 1 formula after an initial allocation between the D-8 and ND-15 counties for six scenarios, including a 50/50 split. While the Directors had this information during the straw votes taken on geographic distribution, no additional proposals were made with regard county-specific allocations after the 50/50 split between the D-8 and the ND-15 counties.” *Clarification: There was only one 50/50 split suggested in the Monroe County Memorandum and that included the county by county allocations.*
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Distribution Scenarios in Monroe's Memo dated August 24, 2015

Total Spill Impact Component Florida Allocation (Pot 3) <i>[18.333333% of Transocean (\$44 Million to Florida) and BP Settlement (\$242 Million to Florida) Funds as reported by ELI and Ocean Conservancy]</i>			Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5	Scenario 6
\$286,000,000			100-0% Split <i>100% of Pot to 15 Non-Disproportionately impacted Counties; 0% of Pot to 8 Disproportionately impacted Counties (using Pot 1 county percentages)</i>	75-25% Split <i>5% of Pot to 15 Non-Disproportionately impacted Counties; 25% of Pot to 8 Disproportionately impacted Counties (using Pot 1 county percentages)</i>	"Even Steven" <i>All Counties receive equal amounts of entire Pot. (No pot split among Non-Disp and Disp Counties; No county percentages applied.)</i>	50-50% Split <i>50% of Pot to 15 Non-Disproportionately impacted Counties; 50% of Pot to 8 Disproportionately impacted Counties (using Pot 1 county percentages)</i>	25-75% Split <i>25% of Pot to 15 Non-Disproportionately impacted Counties; 75% of Pot to 8 Disproportionately impacted Counties (using Pot 1 county percentages)</i>	0-100% Split <i>0% of Pot to 15 Non-Disproportionately impacted Counties; 00% of Pot to 8 Disproportionately impacted Counties (using Pot 1 county percentages)</i>
Disproportionately Impacted		75	\$0	\$71,500,000	\$99,478,261	\$143,000,000	\$214,500,000	\$286,000,000
Bay	15.101453	0.1510453	\$0.00	\$10,797,539	\$12,434,783	\$21,595,078	\$32,392,617	\$43,190,156
Escambia	25.33476	0.2533476	\$0.00	\$18,114,353	\$12,434,783	\$36,228,707	\$54,343,060	\$72,457,414
Franklin	8.44125324	0.0844125324	\$0.00	\$6,035,496	\$12,434,783	\$12,070,992	\$18,106,488	\$24,141,984
Gulf	6.7432023	0.067432023	\$0.00	\$4,821,390	\$12,434,783	\$9,642,779	\$14,464,169	\$19,285,559
Okaloosa	15.2264568	0.152264568	\$0.00	\$10,886,917	\$12,434,783	\$21,773,833	\$32,660,750	\$43,547,666
Santa Rosa	10.4973149	0.104973149	\$0.00	\$7,505,580	\$12,434,783	\$15,011,160	\$22,516,741	\$30,022,321
Wakulla	4.94314829	0.0494314829	\$0.00	\$3,534,351	\$12,434,783	\$7,068,702	\$10,603,053	\$14,137,404
Walton	13.7124114	0.137124114	\$0.00	\$9,804,374	\$12,434,783	\$19,608,748	\$29,413,122	\$39,217,497
Non-disproportionately Impacted		25	\$286,000,000	\$214,500,000	\$186,521,739	\$143,000,000	\$71,500,000	\$0
Charlotte	5.162	0.05162	\$14,763,320	\$11,072,490	\$12,434,783	\$7,381,660	\$3,690,830	\$0
Citrus	4.692	0.04692	\$13,419,120	\$10,064,340	\$12,434,783	\$6,709,560	\$3,354,780	\$0
Collier	7.019	0.07019	\$20,074,340	\$15,055,755	\$12,434,783	\$10,037,170	\$5,018,585	\$0
Dixie	3.484	0.03484	\$9,964,240	\$7,473,180	\$12,434,783	\$4,982,120	\$2,491,060	\$0
Hernando	4.982	0.04982	\$14,248,520	\$10,686,390	\$12,434,783	\$7,124,260	\$3,562,130	\$0
Hillsborough	13.339	0.13339	\$38,149,540	\$28,612,155	\$12,434,783	\$19,074,770	\$9,537,385	\$0
Jefferson	3.834	0.03834	\$10,965,240	\$8,223,930	\$12,434,783	\$5,482,620	\$2,741,310	\$0
Lee	8.776	0.08776	\$25,099,360	\$18,824,520	\$12,434,783	\$12,549,680	\$6,274,840	\$0
Levy	3.894	0.03894	\$11,136,840	\$8,352,630	\$12,434,783	\$5,568,420	\$2,784,210	\$0
Manatee	6.809	0.06809	\$19,473,740	\$14,605,305	\$12,434,783	\$9,736,870	\$4,868,435	\$0
Monroe	8.297	0.08297	\$23,729,420	\$17,797,065	\$12,434,783	\$11,864,710	\$5,932,355	\$0
Pasco	7.079	0.07079	\$20,245,940	\$15,184,455	\$12,434,783	\$10,122,970	\$5,061,485	\$0
Pinellas	11.002	0.11002	\$31,465,720	\$23,599,290	\$12,434,783	\$15,732,860	\$7,866,430	\$0
Sarasota	7.248	0.07248	\$20,729,280	\$15,546,960	\$12,434,783	\$10,364,640	\$5,182,320	\$0
Taylor	4.383	0.04383	\$12,535,380	\$9,401,535	\$12,434,783	\$6,267,690	\$3,133,845	\$0

Scenario Recommended by Monroe at Aug 24 Workshop.

Monroe Re-Proposes 75-25% split with County by County allocations based on formula for Committee of 15 Consideration

Total Spill Impact Component Florida Allocation (Pot 3) \$286M		Scenario 2	Scenario 2 (A) *	Scenario 3	Scenario 4	Scenario 4 (A)*
		75-25% Split -Formula <i>75% of Pot to 15 Non-Disproportionately impacted Counties; 25% of Pot to 8 Disproportionately impacted Counties (County by County allocations determined by applying Pot 1 formulas.)</i>	75-25% Split -Even <i>50% of Pot to 15 Non-Disproportionately impacted Counties; 50% of Pot to 8 Disproportionately impacted Counties (County by County allocations determined by equal share of the pot)</i>	"Even Steven" <i>All Counties receive equal amounts of entire Pot. (No pot split among Non-Disp and Disp Counties; No county percentages applied.)</i>	50-50% Split -Formula <i>50% of Pot to 15 Non-Disproportionately impacted Counties; 50% of Pot to 8 Disproportionately impacted Counties (County by County allocations determined by Pot 1 formulas)</i>	50-50% Split-Even <i>50% of Pot to 15 Non-Disproportionately impacted Counties; 50% of Pot to 8 Disproportionately impacted Counties (County by County allocations determined by equal share of the pot)</i>
Disproportionately Impacted		\$71,500,000	\$71,500,000		\$143,000,000	\$143,000,000
Bay	15.10145	\$10,797,539	\$8,937,500	\$12,434,783	\$21,595,078	\$17,875,000
Escambia	25.3347	\$18,114,353	\$8,937,500	\$12,434,783	\$36,228,707	\$17,875,000
Franklin	8.441253	\$6,035,496	\$8,937,500	\$12,434,783	\$12,070,992	\$17,875,000
Gulf	6.743202	\$4,821,390	\$8,937,500	\$12,434,783	\$9,642,779	\$17,875,000
Okaloosa	15.22645	\$10,886,917	\$8,937,500	\$12,434,783	\$21,773,833	\$17,875,000
Santa Rosa	10.49731	\$7,505,580	\$8,937,500	\$12,434,783	\$15,011,160	\$17,875,000
Wakulla	4.943148	\$3,534,351	\$8,937,500	\$12,434,783	\$7,068,702	\$17,875,000
Walton	13.71241	\$9,804,374	\$8,937,500	\$12,434,783	\$19,608,748	\$17,875,000
Non-disproportionately Impacted		\$214,500,000	\$214,500,000		\$143,000,000	\$143,000,000
Charlotte	5.16	\$11,072,490	\$14,300,000	\$12,434,783	\$7,381,660	\$9,533,333
Citrus	4.69	\$10,064,340	\$14,300,000	\$12,434,783	\$6,709,560	\$9,533,333
Collier	7.01	\$15,055,755	\$14,300,000	\$12,434,783	\$10,037,170	\$9,533,333
Dixie	3.48	\$7,473,180	\$14,300,000	\$12,434,783	\$4,982,120	\$9,533,333
Hernando	4.98	\$10,686,390	\$14,300,000	\$12,434,783	\$7,124,260	\$9,533,333
Hillsborough	13.33	\$28,612,155	\$14,300,000	\$12,434,783	\$19,074,770	\$9,533,333
Jefferson	3.83	\$8,223,930	\$14,300,000	\$12,434,783	\$5,482,620	\$9,533,333
Lee	8.77	\$18,824,520	\$14,300,000	\$12,434,783	\$12,549,680	\$9,533,333
Levy	3.89	\$8,352,630	\$14,300,000	\$12,434,783	\$5,568,420	\$9,533,333
Manatee	6.80	\$14,605,305	\$14,300,000	\$12,434,783	\$9,736,870	\$9,533,333
Monroe	8.29	\$17,797,065	\$14,300,000	\$12,434,783	\$11,864,710	\$9,533,333
Pasco	7.07	\$15,184,455	\$14,300,000	\$12,434,783	\$10,122,970	\$9,533,333
Pinellas	11.00	\$23,599,290	\$14,300,000	\$12,434,783	\$15,732,860	\$9,533,333
Sarasota	7.24	\$15,546,960	\$14,300,000	\$12,434,783	\$10,364,640	\$9,533,333
Taylor	4.383	\$9,401,535	\$14,300,000	\$12,434,783	\$6,267,690	\$9,533,333

* Scenarios 2(A) and 4(A) were added for additional clarity. They are meant to show the difference in county allocations using formulas vs. equal shares within the respective pot split scenarios.